

Message Text

SECRET

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16

ACTION NEA-12

INFO OCT-01 ADP-00 USSS-00 PC-04 IO-13 EUR-25 SSO-00

NSCE-00 INRE-00 USIE-00 SY-10 CIAE-00 DODE-00 PM-07

H-03 INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01

SS-15 OMB-01 NIC-01 OPR-02 A-01 M-03 RSR-01 /127 W

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O 200900Z JUL 73

FM AMEMBASSY KABUL

TO SECSTATE WASHDC IMMEDIATE 4279

INFO AMEMBASSY ANKARA IMMEDIATE

AMEMBASSY ISLAMABAD IMMEDIATE

AMEMBASSY TEHRAN IMMEDIATE

AMEMBASSY BONN IMMEDIATE

S E C R E T KABUL 5319

E.O. 11652: GDS

TAGS: PFOR, AF

SUBJECT: RELATIONS WITH AFGHAN REGIME

REF: STATE 142393

1. ALL INDICATIONS CONTINUE THAT COUNTRY QUIET AND DAUD REGIME SOLIDLY IN POWER. UNANIMITY OF DECLARED SUPPORT CONTRASTS WITH LITTLE SHOW OF ENTHUSIASM AND CONSIDERABLE WARY APPREHENSION ABOUT FUTURE NATURE OF REGIME. HOWEVER, WHATEVER EFFORT KING MAY EVENTUALLY MOUNT TO TRY RETURN, IF ANY, WOULD TAKE LENGTHY PREPARATION. IN MEANTIME, WE WILL HAVE TO FIND WAY DEAL DIRECTLY WITH DAUD REGIME. I THEREFORE SHARE VIEW EXPRESSED PARA THREE REFTEL THAT EARLY USG RECOGNITION IMPORTANT TO PROMOTE OUR OVERALL INTERESTS IN REGION.

2. GERMAN CHARGE' CONVEYED ORAL RECOGNITION STATEMENT TO FONMIN JULY 20, BASED ON BONN CONCLUSION THAT NO FORMAL WRITTEN RECOGNITION ACT REQUIRED IN THIS CASE.

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3. NO FORMAL DECLARATION YET REGARDING HONORING OBLIGATIONS

OF PREVIOUS REGIME, BUT ANTICIPATE SUCH WILL BE FORTHCOMING
IN ACCEPTABLE FORM PROMPTLY.

4. IF SO, IT WOULD SEEM TO ME THAT OBJECTIVE CRITERIA FOR
RECOGNITION OBTAIN AND THAT SUCH RECOGNITION SHOULD, IN PRINCIPLE,
BE GRANTED BY USG. POLITICAL SITUATION HERE MAY BECOME HIGHLY
COMPLEX--ABSENCE FORMAL RELATIONS WOULD DEPRIVE US OF
CONSIDERABLE FREEDOM OF MANEUVER.

5. HOWEVER, CANNOT RULE OUT POSSIBILITY OF KING EVENTUALLY
TRYING RALLY TRIBES AND RETURN. WE SHOULD THEREFORE ACT IN
SUCH MANNER AS NOT TO QUEER OUR PREVIOUSLY GOOD RELATIONS
WITH KING SHOULD HE SUCCEED.

6. IT SEEMS TO ME BEST WAY OUT LIES IN METHOD APPLIED
BY GERMANS. IN OUR CASE THIS WOULD REQUIRE A RULING THAT
OBJECTIVE FACTS IN WASHINGTON INDICATE NO CHANGE IN BASIC
NATURE OF STATE AND BORDERS, AND THAT RELATIONS SHOULD CONTINUE
AS BEFORE. THERE WOULD BE NO FORMAL WRITTEN ACT OF RECOG-
NITION, BUT AMBASSADOR COULD CONVEY DECISION ORALLY TO
FONMIN AND WE SHOULD MAKE PUBLIC ANNOUNCEMENT IN ORDER REAP
PSYCHOLOGICAL BENEFITS HERE WITH DAUD AND OTHER GOVERNMENT
MEMBERS.

7. THIS MAY NOT BE CUSTOMARY IN US PRACTICE BUT WOULD BEST
MEET NEED FOR DELICATE BALANCE OF FOREIGN INFLUENCES HERE.

8. REQUEST IMMEDIATE INSTRUCTIONS SO AS TO COORDINATE WITH
OTHER FRIENDLY MISSIONS, IF STILL POSSIBLE.
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